BEFORE THE BOARD OF OSTEOPATHIC EXAMINERS FOR THE STATE OF ARIZONA

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IN THE MATTER OF:

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FIRST SUPPLEMENTAL ORDER

James I. Miller, D.O.

)
CASE NO. 1589

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The Arizona Board of Osteopathic Examiners in Medicine and Surgery (hereinafter, "Board") hereby issues its First Supplemental Order to the original order issued in the matter of James I. Miller, D.O. for Board Case No. 1589. The Board voted to issue this First Supplemental Order on its meeting on April 19, 1994; and, therefore, IT IS HEREBY ORDERED THAT:

1. Pursuant to the Board's original order for disposition of Case No. 1589, at paragraph 3, Respondent has submitted the following names of physicians to serve as "senior surgeon" and which are hereby approved by the Board.

Stephen D. Laird, D.O. Suite 621 7725 North 43rd Avenue Phoenix, Arizona 85051

Neal Galen, D.O. 1820 W. Maryland Phoenix, Arizona 85015

Whitney White, M.D. Suite 310 2720 North 20th Street Phoenix, Arizona 85016

C.K. Adrian, M.D. 2720 North 20th Street Phoenix, Arizona 85016

Pursuant to paragraph 10 of the Board's order for 1 2. disposition of Case No. 1589, the Board designates as its 2 initial "reviewing physician", Thomas Kalos, D.O.; and, the 3 Board reserves the right to replace Dr. Kalos, at its 4 discretion, in the event that the Board finds it necessary or อี appropriate to designate another physician to serve in the 6 capacity of the Board's "reviewing physician." 7 DATED and effective this 29 day of April, 1994. 8

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> Robert J. Milder, Ph.D. Board Executive Director

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Copy of the foregoing mailed this 5 day of April, 1994, to:

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James I. Miller, D.O. 15 6707 North 19th Avenue, No. 205 Phoenix, Arizona 85015 16

17 Stephen W. Myers Attorney at Law

2 North Central, No. 1200 Phoenix, Arizona 85004-2305

Copy mailed by interagency mail to:

Michael N. Harrison 21 Assistant Attorney General 22 1275 W. Washington, CIV/LES Phoenix, Arizona 85007

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0902A.102-103

BEFORE THE BOARD OF OSTEOPATHIC EXAMINERS FOR THE STATE OF ARIZONA

IN THE MATTER OF:)	AGREEMENT FOR ENTRY
)	OF BOARD ORDER
James I. Miller, D.O.)	CASE NO. 1589
Holder of License No. 2264)	
)	

By mutual agreement and understanding, the Arizona Board of Osteopathic Examiners in Medicine and Surgery ("Board") and James E. Miller, D.O. ("Respondent") agree to the following disposition of this matter.

- 1. Respondent acknowledges that he has read this Stipulation and the attached Findings of Fact, Conclusions of Law and Order; and, he is aware of and understands the content of this document.
- 2. Respondent understands that by entering into this Agreement he voluntarily relinquishes any rights to a hearing or judicial review in state or federal court on the matters alleged in the Stipulated Findings of Fact or to challenge this Agreement and the Order issued.
- 3. Respondent acknowledges his understanding that this Agreement and Order will not become effective until approved by the Board and signed by its Executive Director.
- 4. Respondent further understands that this Agreement and Order, once approved and signed, shall constitute a public record which may be disseminated as a formal action of the Board.

- 5. Respondent acknowledges and agrees that, upon signing this Agreement, he has accepted all terms and conditions set forth and he may not withdraw said acceptance, notwithstanding the communication of his desire to withdraw his acceptance prior to the Board voting upon its acceptance of the Agreement.
- 6. Any admissions made by Respondent are solely for the stipulated disposition of this matter and are not intended as an admission against his interest or an admission of liability in any civil or criminal litigation.
- 7. Respondent is aware that any violation of said Order constitutes unprofessional conduct pursuant to A.R.S. § 32-1854(26) and may result in disciplinary action pursuant to A.R.S. § 32-1855.

ACCEPTED this _____ day of

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JAMES /I. MILLER, D.O

Reviewed and approved as to form by:

STEPHEN W. MYERS

Attorney for Dr. Miller

FINDINGS OF FACT

1. The Board of Osteopathic Examiners of the State of Arizona ("Board") is the duly constituted authority for the regulation and control of the practice of osteopathic medicine in the State of Arizona.

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- 2. James I. Miller, D.O. (hereinafter, "Respondent") is the holder of License No. 2264 for the practice of medicine in the State of Arizona.
- 3. On or about May 7, 1993, the Board received information which suggested that Respondent might have committed an act or acts of unprofessional conduct as defined in A.R.S. § 32-1854, i.e., malpractice resulting in the death of a patient or any conduct or practice which does or might constitute a danger to the health, welfare or safety of the patient.
- In the case under investigation, the patient was an 85 year old female with several days of abdominal pain. referring family practitioner decided to treat the patient with systematic treatment for two to three days prior to hospitalization. Respondent was called to see the patient shortly after her admission, at which time she had obvious signs of peritonitis and a rigid surgical abdomen. Her pain was primarily localized in the right lower quadrant, and when abdominal x-rays demonstrated no free air, Respondent explored her with a pre-operative diagnosis of probable perforated On entering the abdomen, it became apparent that the appendix. correct diagnosis was that of a perforated duodenal ulcer that had localized gastric contents in the lower quadrant. Assisted by the referring family practitioner, Respondent attempted to patch the ulcer with omentum. Respondent found that the indurated and inflamed tissues in the perforated bowel would not hold sutures and Respondent then decided to abandon this

approach.

- 5. Respondent elected to perform a resection of the ulcer area and do a primary gastroduodenostomy (Billroth I) operation. Although Respondent thought he had identified the ampulla of vater visually, the post-operative course of the patient later demonstrated that the ampulla and distal common bile duct had been resected with the first part of the duodenum.
- 6. In retrospect the more appropriate course of action for Respondent would have been to (1) use the omental patch of the lesion, (2) use a diverting procedure to exclude gastric contents from the proximal duodenum and (3) perform liberal drainage of the upper abdomen.
- 7. After the first post-operative day, Respondent left town and turned the care of his patient over to an older surgical colleague. He discussed the possibility of a common duct injury with this colleague before leaving. Respondent was away for three days of the patient's post-operative care and when he returned he found her in extremely critical condition in the intensive care unit with multiple organ failure and being managed by a critical care specialist.
- a. A radioactive biliary scan demonstrated free flow into the abdominal cavity and Respondent arranged to have the patient transferred to a surgeon in Phoenix who specialized in liver and pancreatic transplant surgery. The patient died after this surgeon preformed a Whipple procedure and he stated that he also could not identify normal enough tissue to do a lesser

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procedure.

9. The Board has conducted investigative interviews and informal interview hearings with Respondent in attendance concerning the aforementioned patient's treatment by Respondent. The Board has arrived at its findings of fact based upon all of the information provided to the Board and made a part of the administrative record.

CONCLUSIONS OF LAW

- 1. The Arizona Board of Osteopathic Examiners in Medicine and Surgery possesses jurisdiction over the subject matter hereof and over James F. Miller, D.O., pursuant to A.R.S. § 32-1801, et. seq.
- 2. The Board has authority to enter a final order and to enter into an agreement for the stipulated disposition of this matter pursuant to A.R.S. \S 41-1061(D) and \S 32-1855(E)(4).

ORDER

The Board voted to accept the stipulated disposition of this matter on $\frac{Apri'/9, 1994}{}$; and, therefore, IT IS HEREBY ORDERED THAT:

- 1. JAMES . MILLER, D.O. (Respondent) shall be placed on probation and his practice of osteopathic medicine in the State of Arizona shall be restricted as described more specifically hereafter.
- 2. The duration of probation and restriction on practice shall continue until Respondent satisfies all of the conditions listed hereafter; and, thereafter, Respondent may

petition the Board by letter for termination or modification of the terms of probation and restriction of practice.

- 3. As part of the terms of probation, Respondent is restricted in his surgical medical practice as described more specifically hereinafter.
- (A) If Respondent performs any surgical procedure that customarily requires the use of general anesthesia, Respondent may only perform the surgical procedure with the supervision of a "senior surgeon" during the surgical procedure. The senior surgeon shall be a physician licensed by the Arizona Board of Medical Examiners or by the Board of Osteopathic Examiners and shall be a specialist in surgery certified by the American Board of Surgery or the surgery speciality boards(s) recognized by the American Osteopathic Board of Surgery and shall be approved by the Board.
- (B) The requirement for a senior surgeon shall not apply to the following surgical procedures: hemorrhoidectomy, hernia repair, vascular access devices for long term chemotherapy or hyperalimentation, breast biopsies and removal of pilonidal cysts.
- (C) The senior surgeon shall be provided by Respondent with written notification of the reason (i.e., Board restriction on medical practice) for Respondent requesting the aforementioned assistance prior to initiating the surgical procedure and the extent of assistance required pursuant to this Order.

- (D) The senior surgeon is not an agent of the Board; and, Respondent shall be responsible for the professional fee charged by the senior surgeon to supervise the aforementioned surgical procedures.
- confidentiality concerning all information and reports received or retained by the Colorado Professional Education Program; and, therefore it is hereby ordered that all records of Respondent's participation in any medical training program and in the Colorado Professional Education Program ("CPEP"), including medical skill assessments, psychological and medical reports concerning Respondent, shall be made available to the Board upon request by the Board's executive director.
- 5. Within forty-five (45) days from the date of this Order, Respondent shall submit to a complete psychological evaluation (i.e., to include an evaluation of cognitive, social, emotional and neuro-psychological functioning) to be performed by a psychologist designated by the Board's executive director and performing the psychological evaluation for the benefit of the Board. In compliance with this requirement the following terms and conditions shall apply.
- (A) Five (5) days (not counting weekends on holidays) after the effective date of this order, the Board's executive director shall mail to Respondent the names of three Arizona psychologist, practicing in Maricopa County, selected by the executive director. Within five (5) days (not counting

weekends or holidays) of receipt of said names, the Respondent may select one psychologist to conduct the psychological evaluation of him for the Board; and, Respondent shall (by mail or telephone) give notice of this choice to the Board's executive director. If Respondent fails to give timely notice of his selection, the executive director shall select the psychologist from the three names and so inform the Respondent by correspondence of the psychologist selected.

- designate a psychologist, Respondent shall promptly schedule an appointment for a psychological evaluation and inform the BOard's executive director of the date for the appointment. The Board's executive director shall transmit, by cover letter to the psychologist, all relevant documents concerning Respondent and the Board's investigation prior to said appointment date.
- (C) The designated psychologist shall receive a copy of this Order and shall have access to and/or copies of the complete administrative and investigative file compiled in this matter, including but not limited to all records from "CPEP".
- (D) Respondent shall provide complete and accurate responses to the aforementioned psychologist, including but not limited to, medical, psychological, psychiatric and counseling treatment history, i.e., names of treating physicians, psychologists, psychiatrists and counselors, dates of treatment and identity of health care facilities and diagnoses. All information and reports compiled as a result of

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the ordered psychological examination shall be considered confidential and not a available for public disclosure unless the Board is expressly directed to make disclosure by court order.

- Respondent is responsible for paying the (E) expenses associated with undergoing the previously mentioned psychological evaluation and any related expenses, e.g., postage or photocopying charges.
- The written evaluation report prepared pursuant to this Order is exclusively for the Board's use and If Respondent wishes to obtain a copy of the report, a benefit. written request must be submitted to the Board.
- Based upon the findings and recommendations (G) of the psychologist, the Board may issue a supplemental Order requiring Respondent to obtain and fully participate in psychotherapy and/or psychiatric treatment to the extent directed by the Board.
- All expenses associated with Respondent participating in any medical education and training program, that is required by the Board, shall be his responsibility.
- Respondent shall, during each of the five (5) 7. calendar years (commencing with the effective date of this Order and including 1994), include the following described activity as part of his annual continuing medical education ("CME") and as a condition of probation.
 - Respondent shall attend and participate

completely in the educational programs presented at the Southwestern Surgical Association Annual meeting; and, he shall participate in and complete at least one general surgery review course yearly, such as and comparable to the review course for the Board examinations of the American College of Surgeons at the aforementioned organization's annual meeting; and,

- (B) Respondent shall annually enroll in and complete the American College of Surgeons Surgical Education and Self-Assessment program; and,
- of compliance with the aforementioned continuing medical education requirements throughout the entire period of probation; and, he shall submit copies of documents establishing attendance at CME and a signed statement avowing completion of courses and mailed by certified mail to the Board's office (attention of the executive director) by December 31 of each calendar year.
- 8. If Respondent wants to perform vascular surgery, he shall attend a minimum of twenty (20) hours of CME directly related to the subject of vascular surgery procedures and diagnosis related thereto prior to January 1, 1995; and,
- 9. Respondent shall at all times implement the following procedures for maintaining complete office and patient records that follow the "SOAP" format, i.e., sections that document subjective complaints, objective findings and assessment that includes a differential diagnosis and a plan for

further care or steps in a work-up.

Respondent will be subject to review of all aspects of his medical practice. Said review shall primarily be in the area of surgical practices and procedures and maintenance of patient records. The Board shall designate the reviewing physician, who shall undertake this review as the Board's designated representative and in the following manner.

- (A) A random review of at least ten patient records selected at the reviewing physician's discretion shall be conducted every 120 days, commencing on the first of the month after the Board designates the reviewing physician. The review of patient records should focus on Respondent's pre-operative assessments, intraoperative dictations and hospital records to assess daily care and order writing. Respondent shall fully cooperate with the reviewing physician and provide copies of patient records and related information.
- (B) The reviewing physician shall prepare a written report for the Board and a copy to Respondent reflecting any relevant findings or opinions concerning Respondent's medical practice activity and compliance with this Order.
- (C) In the event that the reviewing physician's report discloses deficiencies in Respondent's medical knowledge or proficiency, the Board may order, at its discretion and without expressly making any finding of unprofessional conduct, the completion of an additional twenty-five hours of CME per

year during the period of probation. This provision shall not limit the Board in taking other disciplinary action in the event that it has cause to invoke its statutory authority.

- (D) The reviewing physician's professional fee for reviewing activities shall be paid for by Respondent.

 Unless specifically authorized by the Board to the contrary, the total time may be charged for the reviewing physician's activity should not exceed eight hours for each scheduled review unless otherwise ordered by the Board. The hourly rate shall not exceed \$125.00 per hour. The aforementioned time limitation includes preparation of a report to the Board but does not include any personal appearance before the Board to provide information which may be separately charged to the Respondent by the reviewing physician.
- appear before the Board, to discuss and respond to any questions concerning his medical practice upon receipt of reasonable notice (i.e., a minimum of three business days) requesting his appearance. Respondent's request for a continuance, when supported by good cause, (e.g., attendance at CME seminars and illness) may be granted by the Board.
- 12. Respondent shall, as a condition of probation, fully comply with the statutes and rules governing the practice of osteopathic medicine.
- 13. Failure to comply with the terms of probation and restriction of practice shall be cause for filing a formal Board

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Complaint and Notice of Hearing pursuant to A.R.S. § 32-1855(F); 2 and, said failure to comply with the Board's terms of probation 3 and restriction of practice shall constitute conduct by 4 Respondent which does or might constitute a danger to the 5 health, welfare and safety of his patients or the public in 6 violation of A.R.S. § 32-1854(19). 7 DATED and effective this day of 8 ARIZONA STATE BOARD OF OSTEOPATHIC EXAMINERS IN MEDICINE AND SURGERY 9 10 [SEAL] 11 BY 12 13 Copy of the foregoing Agreement for 14 Entry of Board Order mailed by Certified Mail this 5th day of 15 May , 1994, to: 16 James I. Miller, D.O. 6707 N. 19th Avenue, #205 17 Phoenix, AZ 85015 18 Stephen W. Myers Attorney at Law 19 Two N. Central, #1200 Phoenix, AZ 85004-2305 20

Copy mailed to the Board's Counsel,

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Michael N. Harrison

Assistant Attorney General

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Robert J./Miller, Ph.D.

Executive Director